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Revolution.[13] St. Mery also records the importation and sale in 1730 of more than five hundred Natchez Indians from New France (Louisiana) "as well as others at a later date, both from Louisiana and Canada."[14]

A final class of settler must be mentioned, whose coming is reported to have given a better tone to the drab picture of Haitian life. This class was composed of members of the French nobility, who in their new home attempted to maintain the standards which characterized and regulated their lives in France. Unlike many of the earlier inhabitants, to whom the difficult life of the planter did not appeal, the nobles tended to continue their status as country gentlemen in their new environment, and, by establishing plantations, to reproduce in so far as was possible, their situation in France as a group of landed proprietors. As a result, there soon grew up between these planters living on their estates and the population of the cities and towns the same distinctions of caste and the same blind rivalry which, before the Revolution, separated the French country squires and the city dwellers in France itself.[15]

The existence of these two classes within the white population of the colony, which is commented upon by many writers of the period, must have presented to the Negro slaves strikingly different views of the life of the whites. In a manuscript of Moreau de St. Mery, at present in the archives of the Ministry of Colonies in Paris, a group of some two hundred of these gentlefolk who in 1763 lived in the region of what today is Cap Haitien, in northern Haiti, is spoken of as that of a special class, and their existence is contrasted with that of the city folk. Living on their plantations, with the cultivation of which they were exclusively occupied, their mode of life was different from that of the inhabitants of the cities and towns, where were found dealers in wholesale produce, officers of the crown, lawyers, solicitors, and merchants. Some forty years later another writer, writing from the point of view of the

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175 563 565 369 [463] planters and expressing their contempt for the townspeople, speaks of the towns as existing primarily to serve the needs of these country squires as centers for the storage and disposal of their produce: "There are found merchants, artisans, judges, recorders, solicitors, notaries, bailiffs, doctors. But one finds neither nobles, men of property, nor persons of wit and perception." [16]

175 324 563 The physical aspect of the cities had little to recommend them, especially since the utter lack of sanitation made for extreme uncleanliness in all Haitian centers. This fact is of special interest in the light of the frequent references to this trait of Haitian cities in the writings of those Europeans who described the life of independent Haiti. Invariably in such accounts the littered state of the streets, even in the capital, is stressed, and tendered as evidence of the absence of civilization in this Negro Republic.[17] Even though occasional mention is made that this state of affairs existed before the Revolution, nowhere, whether in St. John or in the later writers who date from the time of the occupation of the country by the United States Marine Corps, is there any realization that this condition antedates the independence of Haiti. The cleanliness of Africans in Africa wherever the natives have ready access to water has been well attested, and is still true in those regions from which the ancestors of the people of Haiti principally derive.

175 571 368 563 Yet some aspects of life in the towns livened the picture of Haitian colonial existence. Outstanding were the opportunities offered by these centers for social intercourse, and even for intellectual and artistic stimulation of a kind, such as was afforded by the famous *Cercle des Philadelphes* of Cap Française, dedicated to literary, philosophical, and, above all, to political discussions.[18] Masonic lodges, later taken over by the Negroes and today of appreciable importance in Haiti, were also instituted by the French, the first having been founded at the Cap in 1740.[19] Purely social meeting-places, such as public

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affable, generous perhaps to the point of ostentation, confident, brave, a sure friend and a good father " [38] — such are his good points as set down by one who was perhaps surer-eyed than others in seeing his deficiencies, though these traits seem to have concerned more his relations with his fellow-whites than those which affected his bearing toward his Negro slaves.

The young Créole women of this same environment were destined for early marriage — too early for their best development, whether physical or mental. Given to exacting the fulfillment of their slightest caprices, they were, like their men, creatures of passion. If they survived their first pregnancies, which as a result of too early marriages often came before they were physically in condition to support the rigors of childbirth, they soon lost their youthful allure and became the unattractive women of the type so maliciously described by the Comte de C***.[39] In such cases they frequently survived not one but several husbands. Their associations were chiefly with their Negro women slaves, who were full confidantes, sleeping in the same chamber with their mistresses and on occasion sharing informal meals with them, though they never ate at the same table. And because, by a fine turn of irony, these Negro women were often at the same time the concubines of the husbands, brothers, or sons of their mistresses, they were as often as not treated alternately with the greatest tenderness and the harshest brutality.[40]

Whatever the inner life of white Haitians, native-born or Créole, outward ostentation was the rule. In the cities poorly furnished houses were cared for by a numerous retinue of uniformed retainers; " the supreme achievement for a European being to have himself served, he hires slaves while he waits for the time when he can own them." [41] In the country too, life was lived on as lavish a scale as possible. This is not the place to describe the houses of masters and slaves, or the buildings needed for working sugar-cane or indigo or preparing coffee, or their distribution over the plantation, for nu

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Petit-Goave on 25 June 1743, complains that it is unbelievable "what indifference the people of these districts have toward spiritual matters." [44] So little attention was paid to the rites of the Church that when the baptism of an infant was to be performed, it often proved difficult to find a godfather who had taken the sacrament, and many children were therefore never baptized. As might be expected, the churches were in a bad state, often having no more than earthen walls and floors, roofed with thatch, and being used as threshing-floors as well as places of worship. The description which Père Labat has given us of a church at Cap Français,[45] and of the manner in which the communicants conducted themselves during such services as were held, shows the decadence of the one religion that had any place among the white inhabitants. The clergy, too, reflected this same decadence. For though the early libertines who posed as priests were later replaced by members of such orders as the Jacobins, the Jesuits, and the Capucins, even this did not end the scandals that, from the first days of the establishment of the Catholic Church on the island, marked its ministrations.

What impression must the Negroes have obtained from their opportunities to observe the life of their masters? What patterns of behavior, what moral codes, what concepts of the way in which the Europeans regulated their own lives and, as officials, regulated the lives of others, must have been stamped on the minds of these Africans? That the present emphasis on the importance of wealth, or that a love of and demand for display, should characterize Haitian life of the cities today is not strange. Nor is it difficult to comprehend how certain other aspects of Haitian life that have so been underscored in the last half-century by those who have written of the Haitians should have developed from this initial stimulus — not to the extent to which this emphasis would lead one to believe, to be sure, but enough to give a basis for the exaggerations which have been published.[46]

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Mirebalais

584 584 836 836 836 369 truth, but the matter is recognized as one which concerns only her husband and herself, and if he is willing to keep her, it is his own affair. Consensus of opinion in Mirebalais is that the percentage of girls who do not have pre-marital sexual relations is relatively small, but the belief is expressed that chastity is more prevalent among country women than among those of the town, where, in turn, it is more frequent than in larger centers such as Port-au-Prince. Even though pre-marital relations are commonplace, however, the pregnancy of an unmarried girl is regarded as both reprehensible and unfortunate, and she is severely beaten for it by her family. In such cases, if the father of the unborn child will take the girl, his parents are sent to bring her, but where the parents of the man refuse to ask for the girl because they do not approve of her, then, if he still desires her, he must himself face the anger of her parents. Should he not wish to come for her, she may either remain with her family or seek work in another community. In any event, her child will be well cared for by her family, and no reproach will attach to it because of the circumstances of its birth.

585 782 996 Before a mating of any type is consummated, the familial spirits must be notified of the approaching event so that they may be well disposed toward it, for no union where this is neglected can enjoy happiness or peace. One Mirebalais woman was pointed out as an object lesson of the necessity of doing this. Though a devotee of several gods, neither she nor her husband was willing to perform the necessary rites for her gods before their marriage. She was suffering from an acute case of melancholia after the birth of her first child, and the prevailing opinion was that she was going mad because of the neglect of her duty toward her deities. Shortly before a woman goes to her husband, therefore, a *couvert sec* for the Rada deities is given both by herself and by her betrothed. If the family of either the young man or the woman possess deities of the powerful Pétro group, more inclusive offerings

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Mirebalais

he is assured of more solicitous care from her and more deferential treatment from her children. And though when this has occurred his "legal" wife may at his death come with a justice of the peace to claim his body and his effects, this move is anticipated, so that what he has given the *placée* wife and her children is usually well out of the way. "Often they find only the four walls of the house."

A certain number of unmarried men result from this system of plural matings, some of whom remain single by preference, particularly in the cities, where the incidence of homosexuality far exceeds that found in the country. In Mirebalais itself, when the final withdrawal of the American Marines from Haiti was being celebrated, a dance called *manuba*, significantly enough the only one held indoors, was one in which male dancers danced together in couples. The sexual problem of the younger unmarried men is more often solved by means of liaisons with married women, though this has its dangers in the countryside, where the movements of every individual are known and the least tendency to unsanctioned social behavior is soon the subject for widespread gossip. Prostitutes are found everywhere, and they are by no means visited by unmarried men alone. On the whole, sex "adventures" are more indulged in by men than women, even allowing for the tendency of some women to have affairs with youths. A belief widely held, that plural wives tend so to exhaust the virility of a man that he must seek "remedies" of a magical nature from the priests of the *vodun* cult and from sorcerers, must also be mentioned. Frigidity is a principal cause for female homosexuality, and, because of a wife's reluctance to satisfy her husband, it not infrequently happens that she is sent back to her parents, where she may seek out other women. The most prevalent Haitian attitude toward homosexuality in either sex, it may be remarked, is one of derision rather than vindictiveness, as the term applied to effeminate men, *commères*, may suggest.

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That the separateness of yeomanry and elite had visible and sociologically important expression in physical type in Haiti was a clear consequence of the history of that country. But the traditional preponderant light skins at the top of the structure and the preponderant darkness at its base are less important than the domination of the total structure, and of the institutional means for changing it, by a mere fraction of the national population. It is the *power* of the elite which has mattered through time; its physical appearance has been only a historically derived expression of that power. Such a balance of politically weak masses against numerically sparse power holders is common, perhaps particularly in the "less developed world"; but each such case has certain special characteristics. Haiti's special nature is not simply in its being a yeoman country, and one in which a small group dominates the mass. As a rural, agrarian, unindustrialized, politically sovereign, and quasi-capitalistic country, Haiti shares much with other lands; but in each regard its own particularity needs to be assessed.

The rurality of Haiti is extreme, not simply because there are no concentrations of population in excess of 25,000 except for Port-au-Prince and Cap Haïtien but also because towns of intermediate size are few in number, and the urban concentrations in the country's two cities are substantially of relatively recent rural origin. Port-au-Prince dominates the Republic in all of its economic, political, and social activities. Furthermore, the rural towns have been losing to the capital, not gaining from it. Until the United States occupation, the larger towns of the coast, such as Jérémie, Jacmel, and St. Marc, were united economically with each other, and to some extent with the capital, by a lively coastwise shipping system, and the inland towns were tributary to those of the coast. The growth of inland transport during the occupation strengthened the interior towns while coastwise shipping declined, but the capital grew even more important as the sole economic center of the Republic. Since the 1940s, the rapid deterioration of the road system has left both inland and coastal towns enfeebled; only Port-au-Prince has remained strong.

The dominion of Port-au-Prince is firm, and there is no focus of power in the countryside that can counteract it. Those few foreign enterprises in Haiti that base themselves outside the capital city use local port facilities (e.g. Mirogoâne for Reynolds Aluminum, Cap Haïtien for the sisal plantations of the north) and do not affect the development of the interior transport.

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development of interior transport. The only passable roads in the Republic run from Aux Cayes in the south to the capital, and from Cap Haïtien in the north to the capital. Transport and communications simply symbolize the power that Port-au-Prince wields, since the same circumstances characterize all national institutional arrangements. Thus Haiti is an extreme example of urban domination, even though its urban population is a fraction of the national total. The consequence has been to keep most of the rural folk cut off from the apparatus that effects national decisions and shapes national policy. Haiti's national legislature, never important in limiting presidential power, is less so today than ever; at best, it had only represented the interests of provincial towns as opposed to the capital, and never the interests of the mass of country people.

The local military and judiciary officials possess the formal authority vested in them by the state, and their power is very considerable. Few local people would dare challenge their decisions, and the devices for appeal against arbitrary exercise of authority are few. Admittedly, at the lowest local level the *chef de section*—who is traditionally appointed by the captain of the military in the *commune* center and is himself a yeoman—is subject to some genuine restraint by local inhabitants. Jean Comhaire-Sylvain (1955:620–24) has argued convincingly that the people of a community are capable of insisting on democratic procedure in those matters requiring decision that come to the attention of local authority. But such decisions have little or nothing to do with larger issues. The yeomanry cannot directly make its wishes felt in national politics; and national politics are conducted almost without reference to the aspirations of the rural masses. It is precisely in the separateness of local life from the mainstream of national decision-making that the political impotence of the yeomanry is demonstrated.

Haiti's agrarian nature cannot be expressed simply by saying it is a rural and yeoman country. Haiti does not have a "land problem," as that phrase is conventionally applied to Latin America. It does, it is true, suffer from land shortage, inasmuch as too little land is worked at too low a level of productivity and must feed too many mouths. But a very substantial proportion of the rural masses owns land, or has regular access to it. It is true that most land is held in small plots and without clear title. But those persons who own no land or who lack land to work are proportionally fewer than in any other Carib-

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intrepidity in enterprise is required. It is striking that those foreign captains of industry—mainly from the United States—who invest in Haiti, expect (and often get) governmental guarantees of a sort they could not dream of in their own countries; in this regard, they merely conform to Haitian expectations.

Haiti's problems, then, are not simply those that face any less developed country, vast though such problems may be. Nor is it intelligent to lay Haiti's problems at the feet of the nation's present rulers. The structure of the national economy has not changed significantly during the past twenty-five years—except that boom years could provide a temporary aura of prosperity—regardless of the philosophy or popularity of the regime in power. If nothing else, the present nadir of Haiti's fortunes demonstrates that United States aid averaging twelve and a half million dollars yearly over more than a decade has produced no enduring improvements of any kind. It may further demonstrate that, shockingly poor as the country is, it emphatically does not depend on such aid. As of 1964, the regime in power was operating on a monthly budget of $1,800,000, only $400,000 of which went for purposes other than salaries. In other words, the ministries do little more than perpetuate themselves unchanged. The yeomanry, living near subsistence level, continues to produce most of what it needs, while restricting its cash expenditures even more severely than in the past. The risks—in terms, say, of public health—of running a society under these circumstances are great; but there is no reason to suppose that regimes of the Haitian sort will be destroyed or improved by a show of popular unrest originating in the countryside. Difficult as life is for the Haitian countryman, and no people in Latin America lives more poorly, the real pinch is probably being experienced more acutely among the city folk than among their rural fellow citizens. It matters politically, therefore, who these city folk are and what they do.

To begin with, there has been a significant loss of professional people, almost all of whom were urban, through migration and exile, especially since 1958. Haitian doctors, dentists, and other professionals are widely scattered today, both in the developed and the less developed countries of the world. Former army officers, journalists, diplomats, businessmen, and academicians have fled political repression, perhaps with the hope of eventually returning to their own country.

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565 511 paring to try to move one step up the social ladder. Shoes are a symbol: wearing these, one must also wear a suit instead of a faded shirt and patched trousers; the suit demands personal cleanliness and a better home; all these lead the country man to town life with its additional expenses. So arduous a climb does not allure many of the Haitian common folk.

565 181 Because the standard of living, with its tangibles and intangibles, clearly separates the castes, the élite observe all the rules with rigor. Their etiquette is formal. Culture (in the popular, not the anthropological meaning) is respected with almost religious devotion.

565 511 434 Since the maintenance of a high standard of living is costly, it is obvious that another source of caste distinction lies in the inequalities of wealth and property. Wealth is a relative term, however, and the Haitian peasant is so poor that by contrast a few hundred dollars' income a year will seem like riches. The élite live economically by American standards, yet even parsimonious spending of money may, when governed by a consciousness of social distinctions, make the peak of aristocracy unassailable.

565 369 The élite live in towns. Many of them own country estates, but regard these as secondary to their residences in Port-au-Prince, Pétionville, Cap-Haïtien, Jérémie, and the other few towns. To live a rural life is to be isolated, out of the stream of fashion, news, social activity. What profession can one follow in a rustic valley? One who is class-conscious must see and be seen by others of his class, otherwise he would be forgotten by "those who count." In the towns are the schools; there French is spoken; there, and there only, financial and social opportunities exist. True, plebeians form the majority of the population even in the towns, so that urbanization alone is not a mark of caste; it must be taken in conjunction with the others.

565 581 Formal marriage is another requisite for membership in the élite. As will shortly be apparent, sex relations in Haiti are quite casual, as judged by American standards. The majority of Haitian families are established by parents who have gone through neither a civil nor a religious ceremony. This is not to imply that spouses are unfaithful to each other, or that there is not mutual respect within the family circle; it merely means that most people regard formal marriage as a luxury which they cannot afford, or in any case as a ceremony which custom has made superfluous. Once again, however, the aristocrat holds to the form. If a family can point to legal marriages among

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mar or any schoolmaster's correction; he behaves like his fellows; he learns by trial and error, by imitation, by the praise and ridicule of his elders, what to do and what not to do. What really matters in life is having food to eat, avoiding bad luck in health and crops, having a wife and family, keeping on the right side of the spirits, and being able at night to dance, sing, and tell tales with his friends. He wears no tight-fitting clothes, never bothers about fashions, certainly never puzzles his brain to reconcile his theological and philosophical views with each other. This is by no means a poetic or idyllic existence for him, however. The peasant is so poor that misfortune may be catastrophic; the soil he has to farm is worn out by decades of erosion and crude tillage; disease is so widespread that most people know misery. A man cannot, even if he would, save up for a rainy day; he lacks the necessary implements to plough deep while sluggards sleep. One is safe so long as he does what everyone else does, and if this rule breaks down, at least misery will have company. Keep out of hatm's way if possible, but bear it stoically when it comes. Avoid what is strange—particularly all legal documents, courts, politics, city ways, and people who shout orders. The peasant is conservative because radical changes, such as come from revolutions, for example, dislocate his life, leaving him worse off than before. Progress and improvement are to him only vague abstractions, much less real than the struggle for mere existence.

For the élite, on the other hand, life is rather a struggle to maintain and improve the standard of living. It is always easier to predict what a person will not do than what he will. It would be hard to define, therefore, a typical aristocrat. In one basic matter, however, the high-class Haitian is poles removed from the peasant: instead of accepting things as they are ("*Bon Dieu bon*," runs the peasant saying: God is good—and the inflection of the voice implies that the second "bon" may also mean "inscrutable"), the élite person is restlessly dissatisfied with the conditions of life: economic, social, political. His unexpressed ideal is to be accepted as an equal in the cultured circles of Western society, to have the same entrée to courts, clubs, and parties abroad as cultivated white Europeans and Americans.

Since the country has never had an accurate census, it is not possible to say precisely how many persons belong to each caste. By the most generous estimates not one out of twenty-five Haitians is élite—and such a figure stretches the category to a point which no literate

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citizen would admit. The few cities and towns of Haiti do not contain more than 250,000 people in a total population which the atlases generally put around 2,500,000. Since to live in the city is one necessary mark of aristocracy, and since obviously not every town- or city-dweller is an aristocrat, it is probably nearer the mark to infer that not more than two or three per cent of the people are of the élite.

A slightly larger group would fit neither category. This intermediate section would consist chiefly of those who have taken a few steps toward the upper stratum; they may wear shoes and keep a small shop and speak a few words of French, but not yet be accepted in "respectable" society; aristocrats will look down on them while the masses will regard them with curious interest. Yet these are not what Europeans would call a middle class. In their own generation, they are rootless and insecure. Their children will have as many advantages as the parents can afford, so that the next generation may increase the distance between itself and the common folk. Included in this intermediate group are also a few who, having come from up, are now on the way down.

If the terms "masses" and "peasants" are used interchangeably in these pages, it is because the vast majority of the people get their living from the soil. Haiti is, as it has always been, an agricultural country. The end-paper map lists all towns which claim as many as 7,500 people; only one, the capital, Port-au-Prince, has more than 100,000.[1]

At least nine out of ten Haitians, therefore, lead rural lives, and easily fit the designation of peasant. They live in little communities, generally of less than a hundred persons, rather than in scattered houses. A detailed map would be dotted with place names of these

1. The estimates made by Woodring, in his *Geology of the Republic of Haiti*, p. 65, are as follows:

Port-au-Prince	125,000	Saint-Marc	10,000
Cap-Haïtien	20,000	Jacmel	10,000
Les Cayes	15,000	Port-de-Paix	7,500
Gonaïves	12,000	Jérémie	7,500

It should be noted that all eight of these towns, which by Woodring's estimate have a total of 207,000, are seaports. The country is so mountainous that no cities have grown up in the interior. The map also includes a number of towns smaller than 7,500: these are capitals of *arrondissements* or seats of *communes*. Woodring remarks that if the people who live in towns having a population of more than a thousand were added to the list shown, the total "urban" population then would be between 225,000 and 250,000, which is barely ten per cent of the total in the country.

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to attempt to retrace the path of property evolution, which has steadily taken its own course since the time of Pétion."

With the peasants prevailingly satisfied in their daily round of life, the separation of upper and lower castes in Haitian society has gradually become an accepted fact. At least ninety per cent of the total population now belong to the peasant group, whose members are as much reconciled to their status as in the United States the poorest colored folk to theirs. Vaguely they may often wish they had the privileges and luxuries of those above them; often, likewise, they feel resentment at the way in which they are treated; but in so far as it is permissible to generalize about two million people, it is fair to say that the Haitian peasant rarely complains of his lot.

Of the remaining ten per cent of the population a small fraction look upon themselves as élite. Some families of this group can be traced back to colonial times when their ancestors were already affranchis; others began to take on aristocracy under Dessalines, Christophe, Pétion, and Boyer. Those whose forebears have become élite only since 1843 are less firmly entrenched in the topmost class. However, since no president since Boyer has ever succeeded in weakening caste lines, the élite one or two per cent may be said to constitute a stable social group.

It is significant that although the blacks had the government in their hands for three quarters of a century they were unable to effect any slight change either in caste membership or in caste lines.

The part of the population which is neither élite nor peasant is not "middle class," as that term is understood in the Western World. It is rather a shifting percentage of Haitians whose one prevailing characteristic is their residence in towns. Some are wage earners, some small tradesmen; some are ex-élite on the way down the

11. The intimate observer of the Haitian peasant never fails to comment upon his love of the land. Whereas the colonial planter attached a value to his estate because it produced wealth, the peasant loves his little plot because it is his home. Through all the thirteen successive constitutions of Haiti, the only unchangeable article has been the prohibition of sale to foreigners of real estate in the country. Haitian land is for Haitian people—or was so until after the American Occupation. Likewise, the peasant is suspicious of any law which seems likely to reintroduce the system of large properties, for these might condemn him to leave his land and work at wages for the benefit of a master who, whether kindly or pitiless, would still deprive him of his present liberty. Therefore the Haitian countryman defends with all his force this soil to which his liberty attaches him, and which he cultivates after his own manner. "The Haitian loves his land almost as a man loves his woman."

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565 social ladder, while others are ex-peasants on the way up. Acceptance
• 569 by the élite entails requirements severe enough to discourage many
aspirants; at the same time, the heavens can be stormed by those
[55] willing to endure the heat and strain of battle. Lacking descent from
former affranchis, the only means by which the ambitious may
achieve entrance into the élite caste is by money, education, sustained
social show and leisure, "proper" marriage, and separation from
lower caste friends; and one generation rarely suffices to win ac-
ceptance by the élite.

565 The townspeople rarely attempt to break down the caste barrier.
Servants, day laborers, delivery clerks, menials in general, they con-
sider themselves one step removed from the peasants, and they know
their place in the social hierarchy. By the scrupulous observances of
the élite by the casual acceptance of their status by the peasants, even
by the very effort of the ambitious to improve their lot, the caste
system is constantly reaffirmed and fulfilled.

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Any foray into possible psychological reasons is guesswork. It might be hazarded that the men felt they had fought for freedom and so deserved to enjoy its benefits; or that agriculture smacked of the old days of slavery and should be avoided by the superior male; or that since ambition for progress was not a Haitian characteristic, and the work of women produced enough food, there was no reason to change a routine which did very well. One cannot speak with definiteness on these matters. And it was upper-class Haitians and foreigners who adjudged peasant men lazy; slaves and "forced" laborers always appear lazy to their masters.

In modern times at least, male peasants toil strenuously, although not so continuously as their females. The preparation of the ground for planting is hard work, and is done entirely by men. Harvesting, housebuilding, marketing the coffee (one form of marketing not beneath a man's dignity)—these are men's major contributions to economic life.

People who live in isolation commonly tend to slide back in such externalities as clothes, manners, neatness of person and of dwelling, speech, and social ritual. Almost from the very beginning of Haitian history, most of the people were effectively isolated from the rest of the world, so that the superficial aspects of daily life exhibited to all visitors the spectacle of retrogression.

Christophe, who had frequent English visitors in his kingdom, forced his subjects to dress neatly. After his time no ruler made regulations for dress. The men commonly wore a pair of cotton trousers and an abbreviated shirt, while women's dress was a loose-fitting garment which might be called a Mother Hubbard. Children could, and can now, be seen up to the age of four or five without any clothes at all. The nearer the countrypeople live to towns, where the example of the élite is before them, the better their dress is likely to be.

Slave cabins on the former plantations were inhabited by the free Haitians until decay set in and the cabins fell down. They were ordinarily superseded by huts which could be constructed of withes and thatch. The British Minister during the eighteen-twenties saw a man near Plaisance building his house, "plastering the wattling, of which the walls were composed, with a mixture of mud and ashes," using his hand as a trowel.[18] Almost never did a hut have more than

18. Mackenzie, *op. cit.*, I, 150.

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175 178 181 prosper." Yet every change of administration saw merely a new embroidery on the old theme of sterility.[17]

175 565 The further weakness of social or class consciousness has already been treated at length. It kept the whole nation divided from top to bottom, setting black against colored, North against South, countryside against town. It meant a perennial civil war, latent at times, but constantly breaking out in new insurrections.

175 669 701 Some day a diligent scholar may try to catalogue the revolutions which Haiti has undergone. Magloire discusses sixty-nine "important" ones between 1806 and 1879;[18] but the latter date was merely the threshold of renewed revolutionary activity. There seems to have been very little pattern in these uprisings, except that almost never were they a spontaneous revolt of the masses, as the Slave Insurrection of 1791 had been. The peasants were constantly being impressed into service with the army of a general who had presidential ambitions. From the middle years of the nineteenth century certain peasants found fighting a more profitable trade than any other, and began to hire themselves out as mercenaries. In the North these professional guerrilla warriors were known as *cacos*, in the South as *piquets*. Their methods were those of terror and rapine. They were a constant menace to the peace, and their suppression was one of the announced purposes of the American Occupation, for every revolutionary chief felt it necessary to hire their services.

176 ● 369 669 Another recognized procedure of revolution was incendiarism. Haitian politics is almost wholly the affair of townsmen, and more narrowly of the men of the six important towns—Port-au-Prince, Cap-Haïtien, Jérémie, Les Cayes, Gonaïves, and Saint-Marc. Except for their principal buildings and villas, these towns are constructed of wood or other inflammable material. Leaders of insurrections therefore have habitually set fire to the poorer sections of the towns, and as frequently as not this threat has won over the populace, who preferred overthrowing the government to having their homes burned. Support of the insurrection becomes a form of fire insurance. Such a state of affairs is eloquent testimony to the cynical attitude of the political leaders toward the masses.

680 A revolution directed by a general of real ambition was likely to

17. Auguste Magloire, *Histoire d'Haïti d'après un plan nouveau* (Port-au-Prince, 1909), I, 230, 243, 250–251, develops this theme at length.
18. *Ibid.*, Vol. II.

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[v. 234]

XIII

CONSTITUTIONS AND POLITICAL FORMS

•369 64

QUITE aside from its castes and the political separation of 1807–20, Haiti has always consisted of two nations, one living in and near the towns and so within reach of established government, the other rural and yet capable of ordering its own affairs by folk rules without much actual governmental machinery. It is through the former that Haiti has a political history. Indeed, one is tempted to say that more than half the people have continually got along without any government whatever of a formal sort, for being peaceably inclined they have found custom and usage [669] sufficient for their needs. These people have been rarely disturbed by the state's rulers; revolutionary chieftains alone have found it worth their while to stir up the country folk to an active interest in politics.

631 177 The formal subdivisions of Haiti have been, through most of its history, three: the *commune*, roughly corresponding to the American township; the *arrondissement*, a group of communes, just as the American county is a group of townships; and the *département*, comprising several arrondissements. All three terms were borrowed from France, although their significance was altered when applied to the Haitian scene.

175 24 475 701 632 In the days of Toussaint, Dessalines, and Christophe, the government had owned vast plantations which were under the control of the military. Pétion and Boyer instituted the commune by combining numerous estates and farms into a group likewise to be controlled by soldiers. Until the American Occupation the police system of the country was military, with ordinary soldiers keeping order and making arrests when necessary. Since few people are less given to disorder than the Haitian peasants, the task of keeping order was not a serious one; indeed, soldiers were frequently stationed among their friends and relatives, who never thought of them as police. It sometimes happened, however, that soldiers were assigned to other parts [293] of the country, where they swaggered about with their *cocomacaques* (heavy-jointed canes), using these or the flat of their swords to enforce their often arbitrary commands.

880 In every commune recognized by the state was an important

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In every commune recognized by the state was an important

official appointed by the president—the *juge de paix*. The term has little relation to our "justice of the peace." It implies rather the function performed by the old English country squire, who often by his prestige managed to patch up differences between neighbors without allowing matters to come to an issue, but who if the issue were joined sat as judge. The decision of the judge was final in all civil matters up to fifty dollars—and the case was rare in which peasants dealt in affairs as large as this. In the more populous communes (those containing large villages or towns) the juge de paix was more impersonal. He might render decisions, subject to appeal, in cases up to a hundred dollars. All minor police cases came within the province of this official, whose judgment was final in matters up to a twelve-dollar fine or a jail sentence of five days. All criminal cases began with this judge, but those of the gravest sort were speedily sent to higher courts.

By and large rural Haiti got along with a minimum of civil government, and urban Haiti was governed much as a small provincial town of the nineteenth century.

Several communes made an arrondissement, another political subdivision with a distinct military cast. Through most of her history Haiti had an average of about twenty of these arrondissements, each of them presided over by an army officer of high rank appointed by the president. In arrondissements containing important capitals a general, in lesser ones a brigadier-general, exercised both military and civil authority. This man was the medium through which the central government made known its decisions and laws. Because life could be tedious in a dull country town, in a district full of peaceful peasants, many of the generals spent their time in reflecting upon the chances of a successful insurrection which might make them important in national affairs. As already noted, the standard of discipline in the army was never very high, so that the presiding officer of an arrondissement might have a real sinecure if he was not ambitious.[1]

1. The military arrondissement always bore the name of the principal town or village within its borders. The following list shows the important places during the time of Boyer:
In the department of the North there were five arrondissements: Cap-Haïtien, Grande-Rivière, Marmelade, Fort Liberté, Limbé.
In the Northwest, three: Port-de-Paix, Cap Nicolas Môle, Le Borgne.
In the Artibonite, three: Saint-Marc, Gonaïves, Mirebalais.
In the West, three: Port-au-Prince, Jacmel, Léogane.
In the South, five: Les Cayes, Jérémie, Aquin, Tiburon, Nippes.

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674 Soldiers, then, had no great difficulty policing town and country-
369 side, for there was little more crime in the towns than in rural regions. A person arrested would be haled before the nearest juge de
696 paix who would, if necessary, sentence him to jail—which meant
697 sending him to one of the larger towns. This was rather a severe penalty, for the jails were filthy; moreover, only about ten cents a week was ordinarily allotted to each prisoner for food with the result that if a prisoner's family did not supply him, he was likely to be near starvation. Extra work was required for extra fare. Haiti was probably no worse off in respect to its jails than most European and American countries at the time, for this was before the era of prison reform. Inmates of jails were likely to be only petty thieves.

697 During certain régimes the presidents or their generals managed to have numbers of convicts sentenced to hard work, in order to have forced labor on their private estates or projects dear to them. Under any administration there were likely to be a few convicts who performed repair work on streets and roads. It was the usual practice to chain or rope them together by pairs, three yards apart; accompanied by soldiers with loaded muskets, the convicts labored from daylight to sunset, with an hour and a half for a meal at noon. The government pretended to provide for them, but in order to save expense two of the criminals accompanied by two soldiers with fixed bayonets were sent about the neighborhood to beg for the group. The result was that the wretches went ill fed and half naked. They slept in jail on beds which were little more than boards.

701 The final and most persistent branch of government has been the
175 army.[11] Owing to the overmilitarization of Haiti, generals were perennially participating in the civil government—or engaged in overthrowing it. It was to be expected that following the revolution the new independent state formed in 1804 should have a military cast. Dessalines, Christophe, Pétion, Geffrard, Boyer, Cangé, Yayou, Magloire Ambroise, Férou, François, Capoix, Rigaud—these were the great generals and the only important statesmen. It was as if in America not only Washington had been a military leader, but also Adams, Jefferson, Franklin, Jay, Hamilton, Madison, Pinckney,

[647] 11. In most governments there has been a body which, although connected with the legislature, had functions pertaining to the law. This was the Chamber of Accounts, a body of five men who examined into and reported to the president upon every branch of expenditure and collection of revenues. It might recommend to him certain financial reforms or improvements, but had no power to enforce its suggestions.

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Besides the figures given above must be set there of the

budget, which is annually in the neighborhood of $7,000,000, and of its annual imports and exports, neither of which generally exceeds $10,000,000 a year. Chicago, with its population of three million, has an annual budget of about $275,000,000, aside from state and federal services.

To care for all the needs of three million people in Haiti there is a sum of money less than that available annually to several of our American universities. Out of the seven million dollars must come all salaries of officials, legislators, judges, policemen, schoolteachers; the wages of all janitors and day laborers employed by the government; the upkeep of all schools, roads, lighthouses, experiment stations; the maintenance of such important public services as health, sanitation, education, soil development, reforestation. Since there are few towns, practically every improvement which takes place must be paid for by the central government.

Haiti's growth in population is not a new thing. It has been increasing steadily since 1804 while the soil of the country was being worn out and foreign trade grew stagnant. The country is entirely agricultural, there being absolutely no manufacturing industry worth the name. The people consequently live upon a subsistence economy. The soil is still fertile enough to preserve life in the teeming population, though undernourishment is general. Most of the people have no "artificial" wants and could not satisfy them under present conditions even if they had.

Assuming the census of Dessalines in 1805 to be even approximately accurate, the population is now eight times what it was then. The working of the Law of Population[3] is implacable: if population increases while economic efficiency remains static or declines, either there will be an increasing death rate or the standard of living must sink—or both. In the case of Haiti, economic efficiency is certainly not what it was under the forced-labor system of Dessalines: the death rate has been continuously high; it is the standard of living which has suffered.

To grasp the import of Haiti's problem of overpopulation one

3. "Population tends to increase up to the limit of the supporting power of the land, relative to the economic efficiency and to the standard of living of the people at the time." (For an amplification of this discussion on overpopulation, see the note on p. 320.) The law of population as stated here is a modification of that given by Sumner and Keller, *The Science of Society*, I, 46; their statement, in turn, is that of Malthus with the added cultural issues of economic efficiency and the standard of living.

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apparently hale and hearty, but lassitude sapping all energy. A group of doctors from the Rockefeller Foundation discovered that among 4,439 persons examined in various surveys two decades ago sixty-seven per cent showed malarial parasites in the blood. Since the American Occupation steps have been taken to control the disease and much progress has resulted: some of the towns are now practically free of it. But the battle against malaria will never be won so long as the anopheles mosquito breeds in the island; it means an endless war of constant vigilance as well as education—one which must be carried on simultaneously in the neighboring Dominican Republic.

Hookworm, like malaria, is also ordinarily quite undramatic in its symptoms. There is no specific pain, but rather a progressive inertia. Since practically every country person goes barefoot it would be miraculous if hookworm were not widespread, for sanitation is entirely lacking in peasant communities. Dr. Lhérisson reported in 1935 that twenty-six per cent of the mass of Haitian people examined up to that time had been found infested by hookworms. The final figure will probably be revised upward, for the persons most easily examined are townspeople who have better sanitation and more shoes. Only the Cul-de-Sac plain, extending east from Port-au-Prince, is free of the disease, for the larvae do not develop in salty ground. Hookworm attacks not only the barefoot, but likewise the well shod. Poor sanitation and geophagy suggest themselves as two explanations of this fact.

Like malaria, hookworm has been accepted calmly enough as one of the normal burdens of life. In slave days and for some time thereafter it was called "stomach trouble," and since it was common, was not even a case for the Vodun practitioner. It was not until 1924 that the Rockefeller Foundation through its Payne mission revealed the significance of the disease and began to establish dispensaries in country districts and undertake a campaign of sanitation. If every Haitian were to wear shoes the incidence of the disease would, of course, decidedly decrease; but the advice to wear shoes is a counsel of perfection, for large peasant families are no more able to afford this luxury than all American families are able to buy champagne and caviar. Progress has been made along the lines of hygiene and sanitation, but hookworm continues to undermine the energy of the people.

Yaws is, of the morbid triad, the most virulent and the common-

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3. *Education*

871 To a people like the Americans who accept democracy as desirable, and regard universal education as a necessary basis for democracy, it would seem a simple matter for the Haitians to build schools all over the countryside, pass laws requiring attendance, and so within a decade, or at the outside a generation, reform the whole country. To the American, education is the fount from which all democratic blessings flow. For the Haitian the problem is neither so clearly defined nor so simply solved.

565 871 The élite, who are solidly in control of the government, are aristocrats partly (largely, one might even say) because they are educated. Because of the maxim of Haitian life since the beginning that a literate man should not do manual labor, any program which proposed universal education would cut the ground from under the present social structure by giving the masses equal opportunities with the élite, and at the same time ruin the economic organization by making peasants want to desert field labor for professions and business. An ordinary degree of self-interest is quite sufficient to explain the lack of enthusiasm of the ruling class when the subject of general education is broached.

871 Good reasons are often given by people in lieu of real reasons for their actions. One of the good reasons advanced by Haitian ministries for the failure of the government to promote universal education is its cost. Those American states whose population is prevailingly rural know the validity of this reasoning. With children [369] scattered over the rural regions—and nine out of ten Haitians do not live in towns or large villages—it would require thousands of new school buildings to reach the prospective students. Salaries of teachers, purchase of supplies, and general upkeep would have to be added annually to the national budget in addition to the initial outlay for the erection of school buildings. Here one comes up immediately against the unyielding fact of the puny national income. Its $7,000,000 could under no circumstances be stretched to cover an architectural program commensurate with Haiti's educational needs.

871 178 Another good reason for the failure of democratic education is the demonstrated apathy of the masses. In the zeal for improvement during the early days of the Occupation, rural schools were estab-